

GUIDELINES FOR THE APPLICATION OF HISTORICAL RESOURCES BOARD DESIGNATION CRITERIA

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INTRODUCTION

Overview of Criteria

The Historical Resources Guidelines of the City of San Diego's Land Development Manual (LDM) identifies the criteria under which a resource may be historically designated. It states that any improvement, building, structure, sign, interior element and fixture, site, place, district, area, or object may be designated a historical resource by the City of San Diego Historical Resources Board (HRB) if it meets one or more of the following designation criteria:

- A. exemplifies or reflects special elements of the City's, a community's, or a neighborhood's, historical, archaeological, cultural, social, economic, political, aesthetic, engineering, landscaping or architectural development;
- B. identified with persons or events significant in local, state or national history;
- C. embodies distinctive characteristics of a style, type, period, or method of construction or is a valuable example of the use of indigenous materials or craftsmanship;
- D. is representative of the notable work or a master builder, designer, architect, engineer, landscape architect, interior designer, artist, or craftsman;
- E. is listed or has been determined eligible by the National Park Service for listing on the National Register of Historic Places or is listed or has been determined eligible by the State Historical Preservation Office for listing on the State Register of Historical Resources; or
- F. is a finite group of resources related to one another in a clearly distinguishable way or is a geographically definable area or neighborhood containing improvements which have a special character, historical interest or aesthetic value or which represent one or more architectural periods or styles in the history and development of the City.

The purpose of these Guidelines is to assist applicants in the understanding and application of the Board's adopted designation criteria. Each defined criterion is presented herein with guidance on understanding the criterion, applying the criterion, aspects of the criterion, how significance may be established for the criterion, and the aspects of integrity most important to the criterion. These guidelines shall be used when evaluating a resource's eligibility for listing on the local register.

In addition to providing required documentation described in the Historical Resource Research Report Guidelines, additional documentation may be required to address individual HRB Criteria A-F. The requirement for additional documentation is described under the select HRB Criteria and is indicated throughout this document with the following symbol:



STEPS TO IDENTIFY SIGNIFICANCE

A resource may be associated with one or more aspects of a criterion and with other HRB Criteria. To determine the significance of the resource, first identify the historic context with which the resource is associated; second, evaluate the resource's history to determine whether it is associated with the historic context in any important way by applying the HRB Criteria and identify the period of significance in which the resource is important; and last, assess the resource's historic integrity.

Evaluating a Resource within Its Historic Context

The significance of a historic property can be judged and explained only when it is evaluated within its historic context. Historic contexts are those patterns or trends in history by which a specific occurrence, property, or site is understood and its meaning (and ultimately its significance) within history or prehistory is made clear. In order to decide whether a property is significant within its historic context, the following five things must be determined:

- Identify what the property represents: the theme(s), geographical limits, and chronological period that provide a perspective from which to evaluate the property's significance.
- Determine how the theme of the context is significant in the history of the local area, the State or the nation.
- Determine what the property type is and whether it is important in illustrating the historic context.
- Determine how the context is represented under the HRB Criteria. For instance, a context of Modernism may be represented under Criterion A by a resource which can be demonstrated to be a special element of the Modernist movement, such as the Salk Institute; and under Criterion C by buildings which reflect the character defining features of one of the identified sub-styles of the Modernist movement, such as Post and Beam or Custom Ranch.
- Determine what physical features the property must possess in order for it to reflect the significance of the historic context. These physical features can be determined after identifying which types of properties are associated with the historic context; the ways in which properties can represent the theme; and the applicable aspects of integrity.

A single property can be significant within one or more historic contexts, and if possible, all of these should be identified. A property is only required, however, to be documented as significant in one context.

Applying the Criteria

Once the context is established, one must evaluate the resource's history to determine whether it is associated with the historic context in any important way by applying the HRB Criteria. Application of the HRB Criteria is discussed in great detail, beginning on page 8 of this document.

Understanding Integrity

Integrity is the authenticity of a historical resource's physical identity clearly indicated by the retention of characteristics that existed during the resource's period of significance. Historical resources eligible for designation by the HRB must meet one or more of the designation criteria and retain enough of their historic character or appearance to be recognizable as historical resources and to convey the reasons for their historical significance. It is important to note that integrity is not the same as condition. Integrity relates to the presence or absence of historic materials and character defining features. Condition relates to the relative state of physical deterioration of the resource. Integrity is generally more relevant to the significance of a resource than condition. However, if a resource is in such poor condition that original materials and features may no longer be salvageable, then the resource's integrity may be adversely impacted.

The California and National Registers recognize location, design, setting, materials, workmanship, feelings, and association as the seven aspects of historical integrity. Although not all seven aspects of integrity need to be present for a property to be eligible, the evaluator must show that the property retains enough physical and design characteristics to reflect the property's significance. The seven aspects of historical integrity are:

- **Location** is the place where a resource was constructed or where an event occurred.
- **Design** results from intentional decisions made during the conception and planning of a resource. Design includes form, plan, space, structure, and style of a property.
- **Setting** applies to a physical environment, the character of a resource's location, and a resource's relationship to the surrounding area.
- **Materials** comprise the physical elements combined or deposited in a particular pattern or configuration to form a property.
- **Workmanship** consists of the physical evidence of crafts employed by a particular culture, people, or artisan, which includes traditional, vernacular, and high styles.
- **Feeling** relies on present physical features of a property to convey and evoke an aesthetic or historic sense of past time and place.

- **Association** directly links a historic property with a historic event, activity, or person of past time and place; and requires the presence of physical features to convey the property's historic character.

Each type of property depends on certain aspects of integrity, more than others, to express its historic significance. Determining which of the aspects is most important to a particular property requires an understanding of the property's significance and its essential physical features. To aid in this analysis, the discussion of each HRB Criterion and its appropriate application addresses the aspects of integrity most relevant to the Criterion.

CONSIDERATIONS

Moved Buildings

The City of San Diego limits the consideration of moved properties because significance is embodied in locations and settings as well as in the properties themselves. Moving a property destroys the relationships between the property and its surroundings and destroys associations with historic events and persons. A move may also cause the loss of historic features such as landscaping, foundations, and chimneys, as well as loss of the potential for associated archeological deposits. Properties that were moved before their period of significance may still be eligible for designation.

A moved property significant under HRB Criterion B must be demonstrated to be the surviving property most importantly associated with a particular historic event or an important aspect of a historic person's life. The phrase "most importantly associated" means that it must be the single surviving property that is most closely associated with the event or with the part of the person's life for which he or she is significant.

A moved property significant under HRB Criterion C or D must retain enough historic features to convey its architectural values and retain integrity of design, materials, workmanship, feeling, and association.

In addition to the requirements above, moved properties must still have an orientation, setting, and general environment that are comparable to those of the historic location and that are compatible with the property's significance.

For a property whose design values or historical associations are directly dependent on its location, any move will cause the property to lose its integrity and prevent it from conveying its significance.

A property designed to move or a property frequently moved during its historic use must be located in a historically appropriate setting in order to qualify, retaining its integrity of setting, design, feeling, and association. Such properties include automobiles, railroad cars and engines, and ships.

An artificially created grouping of buildings, structures, or objects is not eligible unless it has achieved significance since the time of its assemblage. It cannot be considered as a reflection of the time period when the individual buildings were constructed.

A moved portion of a building, structure, or object is not eligible because, as a fragment of a larger resource, it has lost integrity of design, setting, materials, workmanship, and location.

Visibility

The City's LDM does not require that a resource or its character-defining features be visible from the public right-of-way in order to be eligible for designation. While visibility is required for some of the benefits of historic preservation, including the Mills Act, the visibility (or lack thereof) of a resource is not relevant to its historic significance. This is supported by a Memoranda of Law from the City Attorney dated October 26, 2006, which states:

The San Diego Municipal Code states that the purpose of designation of historical resources is to preserve "the city's architectural, artistic, cultural, engineering, aesthetic, historical, political, social, and other heritages." SDMC § 123.0201. In addition, the purpose of the Historical Resources Regulations is to "protect the educational, cultural, economic, and general welfare of the public, while employing regulations that are consistent with sound historical preservation principles and the rights of private property owners." SDMC § 143.0201. Because the stated public purposes of the regulations include more than just the visual enjoyment of the resources, designation without requiring a public view would have a sufficient nexus to the stated purpose so that it would be a valid exercise of police powers.

Deed Restrictions

It should be noted that it was once legal to restrict the ownership of property to persons of specific race and/or religious affiliation, a practice seen across the country in the first half of the twentieth century. By mid-century the use of deed restrictions to qualify prospective home owners and residents based on factors, such as race, ethnicity, and religion, became challenged in American courts. In the landmark decision, *Shelley v. Kraemer*, 334 U.S. 1, 1948, the U.S. Supreme Court determined such restrictions based on race "unenforceable," providing a legal foundation for the principle of equal access to housing and influencing changes in Federal housing policy. While it may not be recognized in the physical forms of the community development and architecture, such practices unfortunately were part of our history. The Historical Resources Board of the City of San Diego acknowledges that such deed restrictions were unwarranted, discriminatory and regrettable. Such restrictions play no role in the Board's designating or not designating a property as historical resource. However, if such deed restrictions were part of a property's history, it is important information to acknowledge in a nomination so that the community does not forget.

CRITERION A:

Exemplifies or reflects special elements of the City's, a community's or a neighborhood's historical, archaeological, cultural, social, economic, political, aesthetic, engineering, landscaping, or architectural development.

UNDERSTANDING CRITERION A

Criterion A is multifaceted and includes resources that are significant for exemplifying or reflecting special elements of the city, community or neighborhood through at least one aspect of development. Criterion A applies does not apply to singular historic events, which are recognized under HRB Criterion B.

APPLYING CRITERION A

The historical significance and integrity of the resource must be determined using the steps previously outlined. If the resource is identified as being associated with the historic context in an important way, discuss the importance in a narrative statement of significance and identify under which aspect of Criterion A the resource is determined eligible for designation consideration.

ASPECTS OF CRITERION A

Does the resource reflect or exemplify special elements of the development of the City, community, or neighborhood? If so, under what aspect of development? A resource may be eligible under more than one aspect and generally consists of a combination of two or more, such as socio-economic, development.

- | | |
|------------------------------|-----------------------------|
| • historical development | • political development |
| • archaeological development | • aesthetic development |
| • cultural development | • engineering development |
| • social development | • landscape development |
| • economic development | • architectural development |

RESOURCES NOT ELIGIBLE UNDER CRITERION A

It is important to note that Criterion A states that a resource must exemplify or reflect *special elements* of development. Special elements of development refer to a resource that is distinct among others of its kind or that surpass the usual in significance. It is not enough for a resource to simply reflect an aspect of development, as all buildings, structures and objects do. Special Elements shall be described by the applicant and discussed in the narrative statement of significance within the context of Aspects of Criterion A, described below.

HOW SIGNIFICANCE MAY BE ESTABLISHED

For each aspect of development, the resource shall exemplify or reflect a special element of that development which either maintains an established precedent, or may in itself be the model for development.

Historical Development shall exemplify or reflect a special or unique aspect of the City's general historical development; or shall exemplify or reflect a unique aspect of the City's history.

Example:

HRB Site #820, Henry Rundell and Amanda Rundell House

In 1909, William F. Smythe, journalist and newspaper editor, social organizer, and the chief local proponent of the self-sustaining agricultural movement, established a utopian colony on the site of present-day San Ysidro. The colony, called the Little Landers, was predicated on the belief that "on as little as one acre of land an industrious family can make a good living if they proceed the right way." The 550 acre property consisted of 150 acres along the valley floor and 400 acres along the hillside. By the end of 1911, there were sixty-nine families residing in the community; forty-seven new houses were built in 1912 and San Ysidro swelled to 300 residents. On January 18, 1916, the flood at the Morena Reservoir rushed down the Tijuana River Valley, destroying the homes of at least 100 colony families and washing out the crops. The community was never able to recover. Although a brief expression of agrarian life in San Diego, the Little Landers created the foundation for the development of the San Ysidro community. The Harry Rundell and Amanda Rundell House was more substantial than the majority of simple craftsman and vernacular residences, and is one of the few intact resources remaining from the Little Landers Colony.

(This resource also reflects a special element of social development.)

Archaeological Development may be prehistoric or historic in nature but must exemplify archaeological development through subsurface deposits and may include associated surface features.

Example:

HRB Site #398, Ocean Beach Gateway Archaeological Site

The site is a prehistoric campsite occupied as part of a series of major encampments along the course of the San Diego River. It was occupied during the Archaic and Late Prehistoric periods. Artifacts include grinding tools, flaked tools used for scraping, pounding and cutting, pottery, animal bone, marine shell, fire-affected rock, and other lithic materials used during the occupation of the site. Sparse and fragmentary scatter of historic materials dating from the 1920s and 1930s were found as well.

*It should be noted that this site was designated under a previous set of designation criteria. If this resource was designated today, it would be eligible under HRB Criterion A.

ADDITIONAL DOCUMENTATION

- A statement requesting confidentiality of the resource's location shall be provided with the report.

Cultural Development shall exemplify or reflect development that is associated with a group of people linked together by shared values, beliefs, and historical associations, or are properties associated with significant achievement in the visual and fine arts, (painting, sculpture, architecture, theater, dance, music,) literature, philosophy, religion, science, mathematics, the social studies, or any of the disciplines that are commonly associated with public and private institutions of higher learning and/or academic inquiry.

Example:

HRB Site #543, Ideal Hotel

The structure, built in 1912, is a two-story brick and hollow clay tile structure. The ground floor is divided into two store fronts. The space has long been associated with Joe Robinson, a longtime resident and African-American businessman in San Diego. In 1914, Robinson and his business partner Charles Edwards opened Edwards & Robinson billiards on the ground floor of the building. By 1926, Joe Robinson is proprietor of both the De Luxe Billiard Hall and Ideal Rooms, advertising his businesses in the 1926 Colored Directory. By 1939, the Harlem Locker Club occupies the former location of Robinson's billiard hall at 542 3rd, though Joe Robinson continued residing at and managing the property. Providing African-American servicemen with locker and sanitary facilities, the Harlem Locker Club was owned and operated by Mattie Johnson for over 15 years. In 1941 and 1942, while still in charge of the Ideal, Robinson also managed the Douglas Hotel at 206 Market, and eventually turned management of the Ideal Rooms over to African-American Madeline La Rue. In 1944, Robinson purchased the building with prominent African-American businesswoman Mrs. Mable Rowe. The building was sold by the Robinsons and Rowe to Ming Tom in 1950.

Social Development shall exemplify or reflect development that is associated with relations and interactions with others.

Example:

HRB Site #893, Old Fire Station #19

Old Fire Station #19 reflects special elements of social history in the development of the African American community in San Diego. The building reflects the racial segregation African Americans experienced in San Diego prior to the 1960s and the Civil Rights Movement. African American

firefighters were moved to Old Fire Station #19 in the late 1920s and were not allowed to work out of any other fire stations in the City, thus reinforcing segregation and discrimination. For over two decades, African American firefighters worked out of Old Fire Station #19 and faced discrimination from fellow firefighters and the citizens of the City. Men who worked out of Station #19 were given little opportunity to advance in the department and forced to carry out the most difficult tasks. Old Fire Station #19 was designated under Criterion A for its representation of segregation and discrimination, special elements in the social history of San Diego's African American community.

Economic Development shall exemplify or reflect development associated with the local, regional, state or national economy or economics, including manufacturing, labor and agriculture, maritime and transportation industries.

Example:

HRB Site #865, Kensington Neon Sign

In 1951, a group of Kensington businessmen led by local service station owner Harry Young formed the Kensington Park Business Association in order to address issues related to the emerging business district. The first goals of this new organization included purchasing flags for the Kensington business district along Adams Avenue, erecting a sign across Adams Avenue marking the entry to the business district, and annexing the area into the City of San Diego. For the next two years, the Kensington Park Business Association planned community events and fundraisers to increase community involvement and fund these goals. In 1954, Kensington celebrated the installation of the neon sign over Adams Avenue, where it still stands today in the Kensington business district. In addition to being representative of the mid-century historical, social and business development in Kensington, the Kensington Neon Sign has been a community landmark in the five decades since its installation.

(This resource also reflects a special element of historical and social development.)

Political Development shall exemplify or reflect development associated with politics or the political atmosphere, including women's suffrage, neighborhood activism, labor organizations and the Civil Rights Movement associated with ethnic and gay/lesbian issues.

Example:

HRB Site #143, Chicano Park

In the late 1950's Interstate 5 divided the Barrio Logan and Logan Heights communities, which were further divided by the construction of the Coronado Bridge in the 1960's. During the early 1970's, the community began an effort

to revitalize the cultural heritage of its predominately Mexican-American population. The community campaigned and fought for the establishment of a park at the foot of the Coronado Bay Bridge, urging the City to acquire the land needed for the park and staging protests and sit-ins at the park site when progress stalled. After several years, the City was able to obtain the land and set it aside for park use. Chicano Park is an urban park with recreational facilities, a kiosk in the shape of an Aztec Temple, and bridge supports which have been painted by Mexican American artists from the community. These artistic representations depict the thinking, the background, the neighborhood, and the Mexican people and their struggles. (This resource also reflects a special element of cultural, economic and social development.)

*It should be noted that this site was designated under a previous set of designation criteria. If this resource was designated today, it would be eligible under HRB Criterion A.

Aesthetic Development shall exemplify or reflect development associated with an artistic arrangement in theory or practice.

Example:

HRB Site #770, Casa de Tempo/Samuel Wood Hamill House

Currently located at 1212 Upas Street, this 3700 sq. ft. California Colonial/Monterey Revival home was originally located in Balboa Park. Entrance tickets to the house enabled visitors to participate in a raffle in which the winner agreed to relocate the house from the fair grounds to a permanent site. Built in 1935, it was designed by noted San Diego Architect Sam Wood Hamill as part of the California Pacific International Exposition. Called the "Casa de Tempo," roughly translated as "House of Today," the house was intended to introduce Exposition attendees to modern materials, products and home design to spur consumer spending during the depths of the Great Depression. As a later commentator noted, the Casa de Tempo "introduced niceties that thousands had never seen before but determined to have in the future: a downstairs 'powder room' for the convenience of guests; separate baths and wardrobes for the master and mistress of the house, and a combination radio-and-library room." Although the radio room has been replaced by today's family room where folks gather around the television, the other enviable Casa de Tempo features have, indeed, become standard fare in production middle class housing, including larger and more specialized living spaces, more baths and bedrooms, and upgraded materials and finishes. The building's size - almost 4,000 sq. feet - and construction cost, which was twice that of ordinary residential construction, set it apart from mid-range housing in San Diego at the time. As a taste and trend setting phenomenon in home design during the Great Depression, the Casa de Tempo reflects special elements of the city's aesthetic development.

(This resource also reflects a special element of cultural, architectural, economic and social development.)

Engineering Development shall exemplify or reflect development associated with engineering. Engineering development may include professionally applied standards or design ingenuity within engineering disciplines. Engineering solutions may be applied within individual buildings, structures and objects, or be associated with large scale infrastructure development like ports, railroads, roads and freeways, dams and flood control, electrical transmission and water systems.

Example:

HRB Site #320, First Avenue Bridge

The First Avenue Bridge is significant in its engineering and architectural design as the only metal truss bridge in the City of San Diego and one of a handful of arch truss bridges located in the State of California. Completed in 1931, the First Avenue Bridge over Maple Canyon is among the most visible and important manifestations of early 20th century civil engineering projects in San Diego. As a steel truss bridge, the First Avenue Bridge incorporates a three-hinged deck arch to provide it with sufficient strength to carry vehicles over a distance of 463 feet, 104 feet above the canyon floor. More than 70 years after its opening in 1931, the bridge continues to be a heavily traveled route. Its graceful and beautiful design is the artful embodiment of the technological advancements of its day.

*It should be noted that this site was designated under a previous set of designation criteria. If this resource was designated today, it would be eligible under HRB Criterion A.

Landscape Development shall exemplify or reflect development associated with garden and park design, subdivision design, or ecosystem/habitat restoration and may include professionally applied standards or design ingenuity within landscape disciplines.

Example:

HRB Site #346, Mission Cliff Gardens

The Mission Cliff Gardens' cobblestone masonry wall and several other associative structures and plants are the last surviving architectural and landscape elements of the historic Mission Cliff Gardens Botanical Park. First developed as *The Bluffs* in 1890, and later as *Mission Cliff Park*, it was a popular end-of-the-line streetcar attraction. The cobblestone masonry wall, piers, redwood gates, etc. date from the early 1900s. In 1904 the park's third owner, J.D. and A.B. Spreckels Company, hired John Davidson, a well-respected landscape gardener and nurseryman, to transform the park into a world-class botanical garden. Davidson and his family lived in the park's

pavilion building from 1905-1935. After Davidson's death, the site of the former Mission Cliff Gardens was sold and developed into a housing subdivision in 1942. The remaining features represent the only tangible evidence of the park's existence, and help to define a sense of place for the surrounding community of University Heights.

*It should be noted that this site was designated under a previous set of designation criteria. If this resource was designated today, it would be eligible under HRB Criterion A.

Architectural Development shall exemplify or reflect development associated with the city's built environment, especially that designed and constructed by non-architects, including real estate developers, contractors, speculators, homeowners and others associated with the building industry.

Example:

HRB Site #807, Islenair Historic District

Islenair is a small, working class, early auto-oriented suburb in the community of City Heights that reflects the small house movement which took hold following World War I and became a national standard of development in the wake of the Great Depression and the Post-World War II housing shortage. The neighborhood serves as a microcosm of architectural trends from Spanish Eclectic to Minimal Traditional and Ranch styles, visually illustrating and encapsulating the booms, busts, and trends in working-class suburban development in San Diego during three distinct periods of development from 1927 through 1952.

(This resource also reflects a special element of historical, social and economic development.)

SIGNIFICANT ASPECTS OF INTEGRITY RELATED TO CRITERION A

- *Location*
- *Design*
- *Setting*
- *Materials*
- *Workmanship*
- *Feeling*
- *Association*

The significant aspects of integrity for a property significant under Criterion A may vary depending upon the aspect of development for which the resource is significant. For instance, design, materials, workmanship and feeling may be especially important for aspects of aesthetic, engineering, landscape and architectural development. Location, setting, feeling and association may be especially important for aspects of historical, archaeological, cultural, social, economic, and political development. It is critical for the evaluator to clearly understand the context and why, where, and when the property is significant in order to identify which aspects of integrity are most important to the resource.

CRITERION B:

Is identified with persons or events significant in local, state or national history.

UNDERSTANDING CRITERION B

Criterion B is two-fold and includes resources identified with persons or events significant in local, state or national history.

Resources associated with individuals whose specific contributions to history can be identified and documented may qualify under HRB Criterion B for persons significant in history. Persons significant in our past refer to individuals associated with San Diego whose activities are demonstrably important within the City, state, or nation.

Resources associated with historical events are those associated with a single event such as the place where an important battle occurred, a building in which an important invention was developed, or a factory district where a significant strike occurred.

APPLYING CRITERION B

Eligibility under Criterion B for significant person(s) involves first determining the importance of the individual, second ascertaining the length and nature of the individual's association with the resource under study and in comparison to other resources associated with the individual, and third determining if the resource is significant under HRB Criterion B as a resource that is best identified with a person(s) significant in local, state, or national history.

Eligibility under Criterion B for an event or events significant in local, state, or national history, involves first determining the importance of the event, second determining the length and nature of the event's association with the resource under study and its period of significance, and third comparing the resource to any other resources that may be associated with the event to determine if the resource is significant under Criterion B.

RESOURCES NOT ELIGIBLE UNDER CRITERION B

Criterion B is generally restricted to those properties that are associated with a person's important achievements, rather than those that are associated with their birth or retirement, or that are commemorative in nature. Resources associated with a Master Architect, Builder, Designer, etc would not be significant under HRB Criterion B, unless the resource was the office of the Master. Associations with Master Architects and Builders are evaluated under HRB Criterion D.

HOW SIGNIFICANCE MAY BE ESTABLISHED

Person

The resource is identified and associated with a person(s) specifically during the period when the person(s) was actively pursuing activities that made them significant in the history of San Diego for their activities or civic endeavors in San Diego, the state, or the nation.

If the resource is not associated with the historical person during the person's significant period, research other resources associated with the person in order to identify those that best represent the person's historic contributions. Determine the status of the associative properties as demolished, extant, or out of the locality and length of time associated with the person. The best representatives are properties associated with the person's productive life. Properties associated with the person's formative or later years may also qualify if it can be demonstrated that the person's activities during this period were historically significant or if no properties from the person's productive years survive elsewhere.

Example:

HRB Site #896, C. Arnholt Smith/Ralph L. Frank House

The house was built by C. Arnholt Smith in 1936 as his personal residence. Smith was a significant figure in San Diego history and contributed substantially to San Diego's development and economy. In the late 1920s Smith purchased the single-branch United States National Bank (USNB) in San Diego. By soliciting deposits from some of the biggest businessmen in the city, he was able to expand the USNB to 62 branches throughout Southern California. By the late 1960's, the bank's assets totaled \$932 million dollars. Using his stock from the bank, Smith bought national Iron Works and National Steel, which went on to build the Convair buildings along Pacific Coast Highway. During World War II National Steel transitioned into shipbuilding and repair, and after the War modernized the tuna fishing industry with the introduction of steel tuna boats. Smith branched out into the seafood industry, buying and operating canneries when outside interest in purchasing the tuna boats was low. In 1955 Smith purchased the then Minor League San Diego Padres to prevent them from being sold to a city upstate. In 1958 he built Westgate Park Stadium in Mission Valley to house his team. As Chairman of Westgate-California Corporation and President of the USNB, Smith financed two major local companies, Ryan Aeronautical and Solar Aircraft. He earned the title of "Mr. San Diego" in 1961. He would go on to build the United States Bank tower at Second and Broadway in 1966, and the Westgate Plaza across the street in the early 1970's.

Example:

HRB Site #902, Walt Mason House

Walt Mason, a nationally known and significant poet, bought the subject property in 1921 and took up residence the same year. Mason's work was published under the name "Uncle Walt". By 1910 'Uncle Walt' was appearing

in more than two hundred newspapers with a combined daily circulation of five million copies.” Mason published his first collection of verse, *Uncle Walt: The Poet Philosopher* in 1910. Other collections followed, including *Business Prose-Poems* (1911), *Rippling Rhymes* (1913), *Horse-Sense* (1915), *Terse Verse* (1917) and *Walt Mason, His Book* (1918). Mason became the most widely read, and financially successful, poet in America. The property at 1411 Virginia Way is the only property in San Diego which can be associated with him, and reflects a period in his life in which he was still actively writing and contributing to his craft.

ADDITIONAL DOCUMENTATION

- Provide the name of the individual(s) associated with the resource, and a narrative biography of the person, and;
- Through documented written history, establish the historical significance of the person(s), and;
- Through documented oral history, including transcriptions, individual and archival references, establish historical significance of the person(s), and;
- Specify the association of the historical person(s) with the resource, such as residence, work location, or other activity and substantiate through legal documents, news articles, oral documentation, transcripts, photographs, written second or third party accounts, etc., and;
- Correlate the timeframe of the person’s achievements with their association at the property. If the dates do not substantially coincide, demonstrate that no other property associated with the person’s period of significance survives elsewhere.
- In instances where intact interiors retaining integrity and associated with a historically significant individual are present, the interior elements must be documented in the report and tied to the context and significance. If the property owner wishes to include those interior elements in the designation, that information should be included as well.

Event

A resource may be determined eligible for its association with a significant event or events in the history of San Diego, the state, or the nation.

Example:
HRB Site #

ADDITIONAL DOCUMENTATION

- Provide the name of the event(s) and establish the historical significance of the event(s) at the local, state, or national level, and;
- Describe and document the significant event(s) and substantiate the event's association with the resource, through legal documents, news articles, oral documentation, transcripts, photographs, written second or third party accounts, etc.
- In instances where intact interiors associated with a historically significant event are present, the interior elements must be documented in the report and tied to the context and significance. If the property owner wishes to include those interior elements in the designation, that information should be included as well.

SIGNIFICANT ASPECTS OF INTEGRITY RELATED TO CRITERION B

- | | | |
|-------------------|----------------------|----------------------|
| • <i>Location</i> | • <i>Materials</i> | • <i>Association</i> |
| • <i>Design</i> | • <i>Workmanship</i> | |
| • <i>Setting</i> | • <i>Feeling</i> | |

Location, setting, feeling and association are the most relevant aspects of integrity related to Criterion B. Integrity of design and workmanship might not be as important, and would not be relevant if the property were a site. A basic integrity test for a property associated with an important event or person is whether a historical contemporary would recognize the property as it exists today.

CRITERION C:

Embodies distinctive characteristics of style, type, period, or method of construction or is a valuable example of the use of indigenous materials or craftsmanship.

UNDERSTANDING CRITERION C

Criterion C applies to resources significant for their physical design or method of construction. To embody the distinctive characteristics of a style, type, period or method of construction refers to the way in which a property was conceived, designed, or fabricated by an individual, a group of people, or a culture. A valuable example of the use of indigenous materials or craftsmanship means an important use of naturally occurring materials in construction of the resource or an important example of a skilled craftsman or craftswoman.

APPLYING CRITERION C

The resource must embody distinctive characteristics of an architectural style, a type of construction, a recognized construction period, or an identifiable method of construction, as established through accepted bodies of scholarly and professional work. Comparison to other resources of the same style, type, period, or method of construction is not required unless scholarly work has not been done on a particular property type or unless surviving examples of a property type are extremely rare. In these instances where it has not been determined what physical features a property must possess in order for it to reflect the significance of a historic context, comparison with similar properties should be undertaken. It is important to note that Criterion C states that a resource embody the distinctive characteristics of a style, type, period or method of construction; it does not state that the resource must be a unique or distinguished example of a style, type, period or method of construction.

The important use of indigenous materials must be substantiated through research sufficient to establish the use of naturally occurring materials in the construction of the resource. Work of a craftsman or craftswoman can be established if a particular resource rises to the level of workmanship of skilled individuals.

ASPECTS OF CRITERION C

Does the resource embody distinctive characteristics of a:

- particular architectural style
- type of construction
- a recognized period of construction
- an identifiable method of construction

Is the resource a valuable example of the use of:

- indigenous materials
- craftsmanship

RESOURCES NOT ELIGIBLE UNDER CRITERION C

Age of the resource alone is not sufficient to meet the criterion for designation. Resources which do not embody the distinctive characteristics of a style, type, period or method of construction as supported by established sources do not qualify.

HOW SIGNIFICANCE MAY BE ESTABLISHED

Style, Type, Period, or Method of Construction

The resource exterior and/or interior embodies distinctive characteristics of a style, type, period of architecture, *or* method of construction.

- **Style** - The composition, massing, scale, materials and details exhibit the essential physical features of a recognized architectural style. This includes the evolution of the style (early, mature or late), its regional variations, its adaptation for various social and economic market segments (upper, middle or working class) or its transition from one style to another, if the transition is significant within the context of local architectural history.

Example:
HRB Site #

- **Type** - The form and materials clearly demonstrate through the presence of essential physical features a specific purpose and/or function.

Example:
HRB Site #

- **Period** - The age and physical features reflect the era when the architectural style, building type or method of construction became popular.

Example:
HRB Site #

- **Method** - Is either a rare or an important example of building practices, construction innovations or technological advances during a specific time in history.

Example:
HRB Site #

Craftsmanship

The resource exemplifies high craftsmanship and design with handcrafted, unique or rare elements and may or may not be cataloged as belonging to a specific architectural style. This includes properties with extensive use of stained glass, metalwork, terracotta, tile or painted murals, carved wood and cast or chiseled stone on the exterior, interior, or both, as well as folk art.

- The resource's design elements and/or features, or association with an individual's design approach or philosophy is unique in nature and does not reflect a specific design period or style, but is a reflection of a very personal and/or creative effort.

Example:
HRB Site #

- The resource's design detailing is of high quality exhibiting special design and care in construction.

Example:
HRB Site #

- The resource's design elements and/or features, including design context and period of design is vernacular in nature borrowing from period styles, but substantially simplifying them, reusing, moving and adapting earlier vintage buildings to meet needs.

Example:
HRB Site #

Indigenous Materials

The resource is a valuable example of the use of indigenous materials and may include the interior.

- The resource's design elements and/or features, including design context and period of design, or association with an individual's design approach is reflective of indigenous design through the use of local indigenous materials and available craftsmanship.

Example:
HRB Site #

ADDITIONAL DOCUMENTATION

- Provide a written narrative discussing design description and relationship to indigenous materials, craftsmanship, unorthodox use of materials or experimental approach to design and construction, including graphic documentation as necessary, and;
- Interior designation proposals shall include documentation establishing the original design and introduction of furnishings, and;
- Provide documentation establishing an era and design association with a particular style or technology.
- In instances where intact interiors which embody the distinctive characteristics of style, type, period, or method of construction or the use of indigenous materials or craftsmanship are present, the interior elements must be documented in the report and tied to the context and significance. If the property owner wishes to include those interior elements in the designation, that information should be included as well.

SIGNIFICANT ASPECTS OF INTEGRITY RELATED TO CRITERION C

- | | | |
|-------------------|----------------------|----------------------|
| • <i>Location</i> | • <i>Materials</i> | • <i>Association</i> |
| • <i>Design</i> | • <i>Workmanship</i> | |
| • <i>Setting</i> | • <i>Feeling</i> | |

Retention of design, workmanship, and materials will usually be more important than location, setting, feeling, and association. Location and setting will be important; however, for those properties whose design is a reflection of their immediate environment.

CRITERION D:

Is representative of the notable work of a master builder, designer, architect, engineer, landscape architect, interior designer, artist or craftsman.

UNDERSTANDING CRITERION D

A resource associated with the work of a master refers to the technical or aesthetic achievements of a builder, designer, architect, engineer, landscape architect, interior designer, artist or craftsman. A master is a figure of generally recognized greatness in a field, a known craftsman of consummate skill, or an anonymous craftsman whose work is distinguishable from others by its characteristic style and quality.

APPLYING CRITERION D

A resource must express a particular phase in the development of the master's career, an aspect of his/her work, or a particular idea or theme in the craft. The work of an unidentified craftsman is eligible if it rises above the level of workmanship of the other properties encompassed by the historic context.

ASPECTS OF CRITERION D

Is the resource notable as the work of a master? Is the master a:

- | | |
|-------------|-----------------------|
| • Builder | • Landscape Architect |
| • Designer | • Interior Designer |
| • Architect | • Artist |
| • Engineer | • Craftsman |

RESOURCES NOT ELIGIBLE UNDER CRITERION D

The property is not eligible under Criterion D simply because it was designed by a prominent architect, builder, etc. but rather must be the work of a master. Additionally, not all examples of a Master's work are eligible. Criterion D requires that the resource be a notable work of the Master, and that must be clearly demonstrated in the nomination.

HOW SIGNIFICANCE MAY BE ESTABLISHED

The work of a Master may be established by a combination of one or more of the following:

- The scope and excellence of their overall body of work, as it is understood.
- Quality of design and detailing excellence.

- The use of new or traditional materials in a new way resulting in a special or unique design expression.
- Special attention to work while under construction, basing much of the design refinements on field work and experience.
- Publication in trade journals and/or the popular press.
- Publication in scholarly journal articles or books.
- Being the subject of Master's thesis or Doctoral dissertations.
- Acknowledgement by design peers through formal awards and citations.
- Acknowledgement by the general public through formal awards, citations and commendations.
- Favorable reviews by professional architectural critics.

The association with the Master must be substantiated through one or more of the following:

- Construction drawing documentation.
- Specific specific written accounts describing the individual's association and work on the property.
- Archival information.
- Design and quality of detailing comparable with other works by the Master, supplemented by documented information establishing the Master's association with the property, and experts on the work of this Master agreeing that the resource in question is the work of this Master.

The Historical Resources Board has established well over 50 Master Architects and over 25 Master Builders. A complete list of all Masters is available by contacting Historical Resources staff. Examples include:

Example:

Master Architect Richard Requa

Richard Requa was born in 1881 in Illinois. Richard Requa began his career in 1907 in the office of Irving Gill. In 1912, he opened his own office, and in 1914, became partner with Frank Mead. Herbert Jackson had been a silent partner of Richard Requa since 1915 and this partnership was formalized in 1920 upon the dissolution of Requa's partnership with Frank Mead. Requa provided the skills of a designer,

while Jackson applied his knowledge of engineering and structural materials. One of the best known early California architects, Richard S. Requa was best known as the creator of the Southern California style of architecture, an amalgam of Spanish Eclectic style with influences from his travels in the Mediterranean, Mexico, and Central and South America.

Among Requa's many accomplishments, he was the designer and superintendent of the San Diego Civic Center, now known as the County Administration Building. He served as Director of the 1935-36 Panama-California Exposition, designing the Federal and Ford buildings. In addition, he participated in the landscaping for the exposition. He designed the Civic Center in Rancho Santa Fe for the Santa Fe Railroad and the village of Ojai in Ventura County. He designed many residences and schools. He was a prolific writer, authoring many articles and the book, "Architectural Details, Spain and the Mediterranean".

Example:

Master Builder Alexander Schreiber

Alexander Schreiber was born in Kansas in 1887 and moved to San Diego in 1912, at age 25. Little is known of his early career in San Diego; however, in 1912 he was listed as a carpenter in the City Directory. He progressed to the building contractor profession by 1916 and in the mid 1920s he operated a real estate office in the then burgeoning district of Hillcrest. While his dealing in real estate has yet to be fully researched, his primary occupation was as a building contractor until his retirement in the 1940s. During his career, Schreiber was a prolific builder, designing and building houses and commercial buildings throughout the City in neighborhoods including North and South Park, University Heights, Loma Portal, Encanto and Mission Hills. Most of his house designs were in the Craftsman and Spanish Eclectic vernacular so popular in the 1920s and 30s, though he did design at least two houses in Mission Hills in the Prairie style: 1866 Fort Stockton Drive (HRB #730) and the slightly higher-style house at 4205 Arden Way (HRB #618). In addition to being a skilled builder, he was an early experimenter in the use of electricity in houses, his obituary crediting him with building the first home in San Diego completely wired for electrical appliances.

ADDITIONAL DOCUMENTATION

- Include evidence establishing the date and significance of the property, and;
- Provide a physical description of the resource including size, materials, alterations, present condition, and site description, and;

- Include brief biographical information of the master, and;
- Provide written documentation establishing professional development and lists of work and either historic or current photographs of the work, and;
- Provide newspaper articles describing contributions and projects (if available), and;
- Provide construction drawings or architectural renderings (if available), and;
- Include newspaper articles describing when property was constructed (if available), and;
- Provide samples of other works by the Master with specific identification of features that match stylistic characteristics of this Master's development. (Not applicable when a resource is determined to have an anonymous builder/designer, etc. and is of exceptional value.)
- Interior designation of resources shall address interior features of the resource including the designer's philosophy and intent, physical description and condition, floor plans, and photographs of interior spaces and features.
- In instances where intact interiors retaining integrity which represent a notable work of a Master are present, the interior elements must be documented in the report and tied to the context and significance. If the property owner wishes to include those interior elements in the designation, that information should be included as well.

SIGNIFICANT ASPECTS OF INTEGRITY RELATED TO CRITERION D

- | | | |
|-------------------|----------------------|----------------------|
| • <i>Location</i> | • <i>Materials</i> | • <i>Association</i> |
| • <i>Design</i> | • <i>Workmanship</i> | |
| • <i>Setting</i> | • <i>Feeling</i> | |

A property important as a representative example of the work of a Master must retain most of the physical features and design quality attributable to the Master. A property that has lost some historic materials or details can be eligible if it retains the majority of the features that illustrate its style in terms of the massing, spatial relationships, proportion, pattern of windows and doors, texture of materials, and ornamentation. The property is not eligible, however, if it retains some basic features conveying massing but has lost the majority of the features that once characterized its style and identified it as the work of a Master.

CRITERION E:

is listed or has been determined eligible by the National Park Service for listing on the National Register of Historic Places or is listed or has been determined eligible by the State Historical Preservation Office for listing on the California Register of Historical Resources.

UNDERSTANDING CRITERION E

Resources identified as significant by the State or Federal Government through listing or determinations of eligibility for listing on the California or National Registers are eligible for designation by the HRB under Criterion E.

APPLYING CRITERION E

The historical significance and integrity of the resource must be determined using the steps outlined in the Introduction.

HOW SIGNIFICANCE MAY BE ESTABLISHED

Significance is established by the listing or determination of eligibility for listing the resource on the California or National Registers. California and National Historic Landmarks are included in these categories, as follows.

National Historic Landmarks are buildings, sites, districts, structures, and objects that have been determined by the Secretary of the Interior to be nationally significant in American history and culture. All National Historic Landmarks are included in the National Register which is the official list of the Nation's historic properties worthy of preservation.

California Historical Landmarks are sites, buildings, features, or events that are of statewide significance and have anthropological, cultural, military, political, architectural, economic, scientific or technical, religious, experimental, or other value. California Historical Landmarks #770 and above are automatically listed in the California Register of Historical Resources.



ADDITIONAL DOCUMENTATION

The resource is listed on the National Register or the California Register:

- Copy of the National or California Register of Historic Places nomination.

The resource has been determined eligible for listing on the National Register or the California Register:

- Official documentation from the Keeper of the National Register of Historic Places or the State Office of Historic Preservation (OHP) identifying the resource's determination of eligibility status.

CRITERION F:

is a finite group of resources related to one another in a clearly distinguishable way or is a geographically definable area or neighborhood containing improvements which have a special character, historical interest or aesthetic value or which represent one or more architectural periods or styles in the history and development of the City.

UNDERSTANDING CRITERION F

A district is a unit that is equal to the sum of its parts, the contributing historical resources. Contributing resources may include buildings, structures, objects, sites, or other districts, including landscape features. Historic Districts may be established consistent with adopted HRB Historical District Policy. The district itself is designated under HRB Criteria A – D. Contributing resources to that district are designated under HRB Criterion F.

APPLYING CRITERION F:

To determine the nature and origin of the resource as a contributor to a district, first identify whether the resource is associated with the district's historic context, second identify the resource's period of significance and determine whether it falls within the district's period of significance, third evaluate the resource's history to determine whether it is associated with the historic context in any important way and fourth assess the historical integrity of the resource.

RESOURCES NOT ELIGIBLE UNDER CRITERION F

Properties located within the boundaries of a historical district that do not meet the district criteria for the period of significance, historical or architectural significance, or integrity are non-contributors to the district and are not eligible for historical designation as a district contributor.

HOW SIGNIFICANCE MAY BE ESTABLISHED

The district may be an area or constitute a group of resources related to one another in a clearly distinguishable way and have a notable relationship for their spatial character, historical interest, or aesthetic value. A contributor to a district must fall within the period of significance, be associated with the historic context, and retain sufficient integrity to convey the significance of the district.



ADDITIONAL DOCUMENTATION

- Contributors may be designated at the time of the district's establishment by including the resource in the historical report and providing applicable recordation forms (Department of Park and Recreation (DPR) forms 523 A-L series).

- For designation of contributors after a district is established, provide a copy of the historical report of the original district or appropriate citation, and updated recordation forms (Department of Park and Recreation (DPR) forms 523 A-L series), as required.

SIGNIFICANT ASPECTS OF INTEGRITY RELATED TO CRITERION F

A contributing resource designated under HRB Criterion F must retain sufficient integrity to convey the significance of the district, as established under HRB Criteria A – D.